



January 18, 2024

VIA EMAIL

Committee for Professional Counselors
PO Box 1335
Jefferson City, MO 65102
profcounselor@pr.mo.gov

Re: Sunshine Law Request

Dear Custodian of Records:

Pursuant to the Missouri Sunshine Law, Mo. Rev. Stat. § 610.010 et seq., American Oversight makes the following request for records.

Requested Records

American Oversight requests that your agency produce copies of the following records within three business days:

1. All guidance, recommendations, or directives prepared or received by your office regarding providers of gender-affirming care,¹ including, but not limited to, any such records related to, or created or received in connection with the Missouri Save Adolescents from Experimentation Act (SAFE Act).

Please provide all responsive records from August 28, 2023, through the date the search is conducted.

2. All email communications (including emails, email attachments, complete email chains, calendar invitations, and calendar invitation attachments) between (a) Chairperson Dr. Cynthia Baker and (b) anyone communicating from an email address ending in ago.mo.gov or governor.mo.gov, and (c) containing any of the key terms listed below.

Key Terms:

- a. Transgender
- b. "Gender affirming"
- c. "Gender transition"
- d. "Puberty blocker"

¹ "Gender-affirming care" includes, but is not limited to, the administration of gender transition surgeries, cross-sex hormones, puberty-blocking drugs, or other procedures undertaken for the purpose of gender transition, as defined in the Save Adolescents from Experimentation Act, S.B 49, 102d Gen. Assemb., Reg. Sess. (Mo. 2023), *see* Mo. Rev. Stat. § 191.1720.



- e. “Puberty blocking”
- f. “Gender identity”
- g. “Gender dysphoria”

Please provide all responsive records from August 28, 2023, through the date the search is conducted.

3. Records sufficient to identify the **number** of investigations opened **since August 28, 2023**, regarding the alleged provision of gender-affirming care to persons under the age of 18, including potential violations of the SAFE Act.

To the extent that this information is aggregated and maintained in a database or spreadsheet, American Oversight would accept as responsive a printout from the database containing fields responsive to this request.

In the event some portions of the requested records are properly exempt from disclosure, please disclose any reasonably segregable non-exempt portions of the requested records, pursuant to Mo. Rev. Stat. § 610.024.1. American Oversight does not object to the redaction or withholding of personally identifiable information of client, patients, or licensees to the extent permitted by Mo. Rev. Stat. § 324.001.8.

For all parts of this request, please provide all responsive records from August 28, 2023, through the date the search is conducted.

If American Oversight’s request for a fee waiver or reduction, below, is not granted in full, please contact us immediately upon making such a determination. **Please notify us of any anticipated fees or costs in excess of \$50 prior to incurring such costs or fee.**

Fee Waiver Request

In accordance with Mo. Rev. Stat. § 610.026.1(1), American Oversight requests a waiver or reduction of fees associated with processing this request for records. Disclosure of the requested records is in the public interest because it will likely contribute to a better understanding by the general public of relevant government procedures in a significant way. Moreover, the request is primarily and fundamentally for non-commercial purposes.

American Oversight requests a waiver or reduction of fees because disclosure of the requested information “is likely to contribute significantly to public understanding of the operations or activities of [a] public governmental body.”² The public has a significant interest in state licensing committee guidance regarding providers of gender-affirming care.³ Records with the potential to shed light on this matter would

² Mo. Rev. Stat. § 610.026.1(1).

³ See Jim Salter & Summer Ballentine, *Missouri Clinics Halt Transgender Care for Minors in Wake of New State Law*, Associated Press (Sept. 12, 2023, 5:04 PM),

contribute significantly to public understanding of operations of the government, including whether or to what extent state officials have directed licensing committees to enact policies regarding providers of gender-affirming care. American Oversight is committed to transparency and makes the responses agencies provide to public records requests publicly available, and the public's understanding of the government's activities would be enhanced through American Oversight's analysis and publication of these records.

This request is primarily and fundamentally for non-commercial purposes.⁴ As a 501(c)(3) nonprofit, American Oversight does not have a commercial purpose and the release of the information requested is not in American Oversight's financial interest. American Oversight's mission is to promote transparency in government, to educate the public about government activities, and to ensure the accountability of government officials. American Oversight uses the information gathered, and its analysis of it, to educate the public through reports, press releases, or other media. American Oversight also makes materials it gathers available on its public website and promotes their availability on social media platforms, such as Facebook and Twitter.com.⁵

American Oversight has also demonstrated its commitment to the public disclosure of documents and creation of editorial content through regular substantive analyses posted to its website.⁶ Examples reflecting this commitment to the public disclosure of documents and the creation of editorial content include the posting of records and analysis related to the organization's investigations into misconduct and corruption in state governments;⁷ posting records and analysis of federal and state governments' responses to the Coronavirus pandemic;⁸ posting records received as part of American

<https://apnews.com/article/transgender-care-minors-missouri-b65a81c842c6add70529acec231858cd>.

⁴ Mo. Rev. Stat. § 610.026.1(1).

⁵ American Oversight currently has approximately 16,000 followers on Facebook and 111,400 followers on Twitter.com. American Oversight, Facebook, <https://www.facebook.com/weareoversight/> (last visited Jan. 16, 2024); American Oversight (@weareoversight), Twitter.com, <https://twitter.com/weareoversight> (last visited Jan. 16, 2024).

⁶ See generally *News*, American Oversight, <https://www.americanoversight.org/blog>.

⁷ See generally *State Investigations*, American Oversight, <https://www.americanoversight.org/states>; see, e.g., *State Government Contacts with Voting-Restriction Activists*, American Oversight, <https://www.americanoversight.org/investigation/state-government-contacts-with-voting-restriction-activists>; *Georgia's Voting Machines and Election Security*, American Oversight, <https://www.americanoversight.org/investigation/georgias-voting-machines-and-election-security>.

⁸ See, e.g., *The Trump Administration's Response to Coronavirus*, American Oversight, <https://www.americanoversight.org/investigation/the-trump-administrations-response-to-coronavirus>; *Tulsa Health Officials Initially Estimated Trump Rally Would Directly Lead to 2 to 9 Deaths*, American Oversight, <https://www.americanoversight.org/tulsa-health-officials-initially-estimated-trump-rally-would-directly-lead-to-2-to-9-deaths>; *Wisconsin Documents Offer Window into Early*

Oversight’s “Audit the Wall” project to gather and analyze information related to the Trump administration’s proposed construction of a barrier along the U.S.-Mexico border, and analyses of what those records reveal;⁹ and the posting of records related to an ethics waiver received by a senior Department of Justice attorney and an analysis of what those records demonstrated regarding the Department’s process for issuing such waivers.¹⁰

Accordingly, American Oversight qualifies for a fee waiver or reduction.

Guidance Regarding the Search & Processing of Requested Records

In connection with its request for records, American Oversight provides the following guidance regarding the scope of the records sought and the search and processing of records:

- Please search all locations and systems likely to have responsive records, regardless of format, medium, or physical characteristics.
- Our request for records includes any attachments to those records or other materials enclosed with those records when they were previously transmitted. To the extent that an email is responsive to our request, our request includes all prior messages sent or received in that email chain, as well as any attachments to the email.
- Please search all relevant records or systems containing records regarding agency business. Do not exclude records regarding agency business contained in files, email accounts, or devices in the personal custody of your officials, such as personal email accounts or text messages.
- In the event some portions of the requested records are properly exempt from disclosure, please disclose any reasonably segregable non-exempt portions of

Uncertainty over COVID-19, American Oversight, <https://www.americanoversight.org/wisconsin-documents-offer-window-into-early-uncertainty-over-covid-19>; *In the Documents: Florida Health Department Efforts to Suppress Release of Coronavirus Records*, American Oversight, <https://www.americanoversight.org/in-the-documents-florida-health-department-efforts-to-suppress-release-of-coronavirus-records>.

⁹ See generally *Audit the Wall*, American Oversight, <https://www.americanoversight.org/investigation/audit-the-wall>; see, e.g., *Border Wall Investigation Report: No Plans, No Funding, No Timeline, No Wall*, American Oversight, <https://www.americanoversight.org/border-wall-investigation-report-no-plans-no-funding-no-timeline-no-wall>.

¹⁰ *DOJ Records Relating to Solicitor General Noel Francisco’s Recusal*, American Oversight, <https://www.americanoversight.org/document/doj-civil-division-response-noel-francisco-compliance>; *Francisco & the Travel Ban: What We Learned from the DOJ Documents*, American Oversight, <https://www.americanoversight.org/francisco-the-travel-ban-what-we-learned-from-the-doj-documents>.

the requested records.¹¹ If a request is denied in whole, please state specifically why it is not reasonable to segregate portions of the record for release.

- Please take appropriate steps to ensure that records responsive to this request are not deleted by the agency before the completion of processing for this request. If records potentially responsive to this request are likely to be located on systems where they are subject to potential deletion, including on a scheduled basis, please take steps to prevent that deletion, including, as appropriate, by instituting a litigation hold on those records.

Conclusion

If you have any questions regarding how to construe this request for records or believe that further discussions regarding search and processing would facilitate a more efficient production of records of interest to American Oversight, please do not hesitate to contact American Oversight to discuss this request. American Oversight welcomes an opportunity to discuss its request with you before you undertake your search or incur search or duplication costs. By working together at the outset, American Oversight and your agency can decrease the likelihood of costly and time-consuming litigation in the future.

Where possible, please provide responsive material in an electronic format by email. Alternatively, please provide responsive material in native format or in PDF format on a USB drive. Please send any responsive material being sent by mail to American Oversight, 1030 15th Street NW, Suite B255, Washington, DC 20005. If it will accelerate release of responsive records to American Oversight, please also provide responsive material on a rolling basis.

We share a common mission to promote transparency in government. American Oversight looks forward to working with your agency on this request. If you do not understand any part of this request, please contact Mehreen Rasheed at records@americanoversight.org or (202) 848-1320. Also, if American Oversight's request for a fee waiver is not granted in full, please contact us immediately upon making such a determination.

Sincerely,

/s/ Mehreen Rasheed

Mehreen Rasheed
on behalf of
American Oversight

¹¹ Mo. Rev. Stat. § 610.024.1.